

Message Text

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INFO AMEMBASSY THE HAGUE PRIORITY

C O N F I D E N T I A L SECTION 01 OF 04 OECD PARIS 02904

E.O. 11652: GDS

TAGS: ENRG, OECD

SUBJECT: OECD ENERGY: PROPOSED NEW COMMITTEE;
LTEA FOLLOW-UP

HAGUE PASS ASSISTANT SECRETARY ENDERS

REF: A. OECD PARIS 996

B. OECD PARIS 2808

C. OECD PARIS 2664

1. SUMMARY. COUNCIL WILL BE ASKED AT FEBRUARY 11
MEETING (A) TO ESTABLISH OECD COMMITTEE FOR ENERGY
POLICY (CEP) AS SUCCESSOR TO EXISTING ENERGY AND OIL

COMMITTEES, (B) TO ADOPT BROAD TERMS OF REFERENCE FOR
CEP AND TO INVITE IT TO DEVELOP "COOPERATIVE APPROACHES"
TO POLICY ISSUES THAT EMERGED FROM LONG-TERM ENERGY
ASSESSMENT (LTEA), (C) TO INVITE SECRETARY GENERAL
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"AS A MATTER OF URGENCY" TO MAKE PROPOSALS FOR ORGANI-

ZATION AND COORDINATION OF ENERGY R AND D ACTIVITIES AMONG OECD MEMBERS, AND (D) TO INVITE VARIOUS OECD COMMITTEES TO CONSIDER OTHER MATTERS EMERGING FROM LTEA. ACTION REQUESTED: (A) URGENT WASHINGTON CONSIDERATION OF PROPOSED COUNCIL ACTIONS, WHICH MISSION WOULD LIKE TO DISCUSS WITH US DELEGATION TO FEB. 5-7 IEA GOVERNING BOARD MEETING AND WHICH ARE LIKELY TO BE DISCUSSED AT GB ITSELF, AND (B) INSTRUCTIONS FOR FEB. 11 COUNCIL MEETING. END SUMMARY.

2. REFERENCES FOR COUNCIL DISCUSSION ARE LTEA AND THREE SECGEN NOTES: (A) C(75)14, 1/31/75, ON ESTABLISHMENT OF CEP, (B) C(74)193, 12/9/74, ON LTEA MAIN POLICY ISSUES, AND (C) C(74)259, 1/29/75, ON PROPOSALS FOR FOLLOW-UP ACTION. (DOCUMENTS (A) AND (C) HAVE BEEN HAND-CARRIED TO DEPARTMENT BY MARTIN, EB/FSE.) COUNCIL IS ASKED TO ADOPT RESOLUTION ESTABLISHING CEP (TEXT IN PARA 7 BELOW) AND DRAFT ENTRY IN MINUTES CONCERNING FOLLOW-UP TO LTEA (TEXT IN PARA 8 BELOW).

3. DOCUMENTS TAKEN TOGETHER GIVE INDICATION OF CEP WITH CONSIDERABLY BROADER SCOPE THAN SUGGESTED EARLY IN JANUARY (REF A). CEP WOULD CARRY OUT MANDATES OF EXISTING OIL AND ENERGY COMMITTEES AND WOULD HAVE COMPETENCE EXTENDING TO ALL ASPECTS OF ENERGY POLICY AND ALL ENERGY RESOURCES. IN ADDITION, HOWEVER, COUNCIL WOULD INVITE CEP "TO REVIEW DEVELOPMENTS OF POLICY SIGNIFICANCE AT NATIONAL LEVEL AND TO DEVELOP COOPERATIVE APPROACHES TO THE POLICY ISSUES SET OUT IN (C(74)193)." ACCOMPANYING TEXT SUGGESTS BODY WOULD BE COMPRISED OF "HIGH LEVEL GOVERNMENT OFFICIALS." IN ADOPTING CEP RESOLUTION, COUNCIL WOULD ALSO ASK SECGEN TO PROPOSE MANDATE FOR CEP, PRESUMABLY INDICATING FUNCTIONS OF CEP IN MORE DETAIL AND COMBINING MANDATES OF EXISTING TWO COMMITTEES.

4. RESOLUTION WOULD ALSO ASSIGN TO CEP ALL EXISTING WORKING PARTIES AND GROUPS OF PRESENT OIL AND ENERGY COMMITTEES (INCLUDING HIGH-LEVEL GROUP). THIS PRO-CONFIDENTIAL

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CECURE WOULD APPARENTLY RESULT IN ANOMALY OF BOTH GENERAL WORKING GROUP (NOW OF OIL COMMITTEE) AND GENERAL WORKING PARTY (NOW OF ENERGY COMMITTEE) REPORTING TO CEP, AS WELL AS VARIETY OF AD HOC WORKING PARTIES AND HLG. WE UNDERSTAND AUSTRALIANS WILL PROPOSE ABOLITION OF ALL EXISTING SUB-BODIES OF THE TWO COMMITTEES SO CEP CAN START AFRESH. RE-ESTABLISHMENT OF HLG OR ANY COMPARABLE RESTRICTED GROUP WOULD PROBABLY BE EXCEEDINGLY

DIFFICULT, HOWEVER; WASHINGTON SHOULD CONSIDER WHETHER IT PREFERS PROCEDURE THAT WOULD RETAIN HLG FOR POSSIBLE USEFUL ROLE AT SOME TIME IN FUTURE. (LANTZKE AND SECGEN HAVE ASKED FOR US VIEWS ON THIS POINT.) SEE REF C.

5. DRAFT ENTRY WOULD ALSO INVITE SECGEN "TO PUT , FORWARD, AS MATTER OF URGENCY, PROPOSALS CONCERNING THE ORGANIZATION AND COORDINATION OF ENERGY RESEARCH AND DEVELOPMENT EFFORTS AMONG MEMBER COUNTRIES." SECGEN'S NOTE STATES URGENT EFFORTS ARE NOW REQUIRED TO INCREASE OECD'S POTENTIAL "FOR FURTHER CONTRIBUTIONS (ON COOPERATIVE ENERGY R AND D) OF AN ANALYTICAL AND OPERATIONAL NATURE." (SEE ALSO REF B CONCERNING SECGEN'S ORGANIZATIONAL PROPOSALS.)

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6. COMENT. URGENCY WITH WHICH SECGEN IS PUSHING HIS

CEP PROPOSAL IS SOMEWHAT PERPLEXING, SINCE WE KNOW OF NO SIGNIFICANT PRESSURE FROM NATIONAL GOVERNMENTS AT THIS TIME FOR RESTRUCTURING OECD ENERGY ACTIVITIES. SECGEN HAS MADE CLEAR TO US IN RECENT CONVERSATIONS (REF C), HOWEVER, THAT HE BELIEVES OECD-WIDE ENERGY FRAMEWORK, RESTRUCTURED AS NECESSARY TO MEET CURRENT NEEDS, HAS VITAL ROLE IN COORDINATING MEMBER-COUNTRY VIEWS ON ENERGY ISSUES AND IN DEVELOPING CONSUMER POSITION FOR PRODUCER/CONSUMER DIALOGUE. HE HAS REMINDED US OF LANGUAGE IN COUNCIL DECISION SETTING UP IEA BY WHICH ALL MEMBERS AGREED TO CONTINUE AND, WHERE APPROPRIATE, TO STRENGTHEN OECD-WIDE COOPERATION ON ENERGY. HE APPARENTLY SEES THE CEP, AND HIS RECENTLY PROPOSED AD HOC FINANCIAL GROUP (REF C), AS PLAYING A SIGNIFICANT ROLE IN COORDINATING MEMBERS' POLICIES IN THIS REGARD. IEA EXECUTIVE DIRECTOR LANTZKE HAS TOLD
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US HE THINKS PROPOSALS WILL NOT UNDERMINE OR CONFLICT WITH IEA ENERGY WORK, AND HE HAS SAID THAT CEP WOULD NOT MEET ON SUBSTANTIVE ISSUES IN NEAR FUTURE. AS WE HAVE REPEATEDLY TOLD HIM AND DEPSEC GEN WOOTTON, HOWEVER, WE CONTINUE TO DOUBT WISDOM OF OR NEED FOR SECGEN'S PROPOSALS AT THIS CRITICAL POINT IN IEA ACTIVITIES. WE WOULD WELCOME INSTRUCTION ASKING FOR POSTPONEMENT OF COUNCIL CONSIDERATION TO ALLOW FURTHER TIME FOR STUDY AND CONSULTATION CONCERNING DOCUMENTS WHICH HAVE ONLY JUST APPEARED AND WHICH CONTAIN PROPOSALS OF CONSIDERABLE POTENTIAL SIGNIFICANCE. ALTERNATIVELY, FEB. 11 MEETING MIGHT (CONTRARY TO SECGEN'S INTENTION) BE LIMITED TO QUESTIONING OF SECGEN. MISSION SUGGESTS USDEL ENSURE COORDINATION WITH DAVIGNON BEFORE THIS SUBJECT COMES UP AT GB MEETING AS IT IS LIKELY TO UNDER OTHER BUSINESS.

7. DRAFT RESOLUTION ESTABLISHING A CEP: BEGIN TEXT

THE COUNCIL,

HAVING REGARD TO ARTICLES 1 AND 2 OF THE CONVENTION ON THE ORGANIZATION FOR ECONOMIC COOPERATION AND DEVELOPMENT OF 14TH DECEMBER, 1960;

HAVING REGARD TO THE RULES OF PROCEDURE OF THE ORGANIZATION AND, IN PARTICULAR, TO THE ANNEX THERETO;

HAVING REGARD TO THE RESOLUTION OF THE COUNCIL OF 29TH SEPTEMBER, 1970, CONCERNING THE ACTIVITIES OF THE ORGANIZATION IN THE FIELDS OF INDUSTRY AND ENERGY AND AMENDING THE RULES OF PROCEDURE OF THE ORGANIZATION, AS

AMENDED ON 6TH DECEMBER, 1973, AND, IN PARTICULAR,
SECTION I, PARAGRAPHS 1, 5 AND 6 THEREOF (C(70)133
(FINAL), C(73)235(FINAL);

HAVING REGARD TO THE REPORT BY THE PREPARATORY
COMMITTEE AND, IN PARTICULAR, PARAGRAPH 103 THEREOF
CONCERNING THE OIL COMMITTEE;

HAVING REGARD TO THE RESOLUTION OF THE COUNCIL OF
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19TH JANUARY, 1965, CONCERNING THE PROGRAM OF WORK OF
THE SPECIAL COMMITTEE FOR OIL FOR 1965 AND 1966
(C(64)186, PARAGRAPH 4, C/M(65)1 (FINAL), ITEM 7(A);

HAVING REGARD TO THE ESTABLISHMENT BY THE OIL COM-
MITTEE OF THE HIGH LEVEL GROUP AND TO THE MEMBERSHIP OF
THIS GROUP, AS AGREED BY THE OIL COMMITTEE;

HAVING REGARD TO THE RECOMMENDATION OF THE COUNCIL
OF 29TH JUNE, 1971 ON OIL STOCKPILING (C(71)113 (FINAL);

HAVING REGARD TO THE DECISION OF THE COUNCIL OF 14TH
NOVEMBER, 1972 ON EMERGENCY PLANS AND MEASURES AND
APPORTIONMENT OF OIL SUPPLIES IN AN EMERGENCY IN THE
OECD EUROPEAN AREA (C(72)201 (FINAL);

HAVING REGARD TO THE DECISION OF THE OEEC COUNCIL
OF 20TH DECEMBER, 1957, APPROVED BY THE COUNCIL ON 30TH
SEPTEMBER, 1961, AND AMENDED ON 17TH MAY, 1972,
ESTABLISHING AN OECD NUCLEAR ENERGY AGENCY (C(57)255,
OECD/C(61)5, C(72)106 (FINAL);

HAVING REGARD TO THE DECISION OF THE COUNCIL OF
15TH NOVEMBER, 1974 ESTABLISHING AN INTERNATIONAL ENERGY

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AGENCY OF THE ORGANIZATION (C(74)203 (FINAL);

HAVING REGARD TO THE NOTE BY THE SECRETARY-GENERAL
OF 30TH JANUARY, 1975 CONCERNING THE ESTABLISHMENT OF A
COMMITTEE FOR ENERGY POLICY (C(75)14);

DECIDES:

1. THE OIL COMMITTEE AND THE ENERGY COMMITTEE ARE
HEREBY MERGED INTO A COMMITTEE FOR ENERGY POLICY WHICH
IS ESTABLISHED FOR AN INITIAL PERIOD OF FIVE YEARS TO
PROMOTE COOPERATION BETWEEN MEMBER COUNTRIES ON ENERGY
POLICIES AND TO STUDY AND EXCHANGE VIEWS ON SUCH
POLICIES. THE MANDATES OF THE OIL COMMITTEE AND THE
ENERGY COMMITTEE SHALL BE CARRIED OUT BY THE COMMITTEE
FOR ENERGY POLICY.

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2. THE COMMITTEE'S COMPETENCE SHALL EXTEND TO ALL
ASPECTS OF ENERGY POLICY AND ALL ENERGY RESOURCES.

3. THE EXISTING WORKING PARTIES AND GROUPS OF THE OIL
COMMITTEE AND THE ENERGY COMMITTEE SHALL REPORT TO THE
COMMITTEE FOR ENERGY POLICY; THE COMMITTEE SHALL ESTAB-
LISH SUCH OTHER EXPERT GROUPS AS MAY BE REQUIRED TO

ASSIST THE COMMITTEE TO CARRY OUT ITS MANDATE.

4. THE COMMITTEE SHALL MAINTAIN THE NECESSARY LIAISON WITH THE INTERNATIONAL ENERGY AGENCY AND THE NUCLEAR ENERGY AGENCY. THE COMMITTEE SHALL ALSO ESTABLISH THE NECESSARY LIAISON WITH THE COMMITTEES AND OTHER BODIES OF THE ORGANIZATION FOR THE PURPOSE OF TAKING INTO ACCOUNT AS FULLY AS POSSIBLE THE ECONOMIC ASPECTS OF ENERGY POLICIES AND FOR OTHER PURPOSES.

5. A NEW PARAGRAPH 27 SHALL BE ADDED TO THE ANNEX TO THE RULES OF PROCEDURE TO READ AS FOLLOWS:

"27. COMMITTEE FOR ENERGY POLICY : ITS TERMS OF REFERENCE ARE DEFINED IN THE RESOLUTION OF THE COUNCIL (C(75)14 (FINAL))."

END TEXT

8. DRAFT ENTRY IN COUNCIL MINUTES:

BEGIN TEXT

"THE COUNCIL
(A) ENDORSED THE MAIN POLICY CONCLUSIONS EMERGING FROM THE LONG TERM ENERGY ASSESSMENT AS SET OUT IN THE NOTE BY THE SECRETARY-GENERAL (C(74)193);

(B) INVITED THE COMMITTEE FOR ENERGY POLICY TO REVIEW DEVELOPMENTS OF POLICY SIGNIFICANCE AT NATIONAL LEVEL AND TO DEVELOP COOPERATIVE APPROACHES TO THE POLICY ISSUES SET OUT IN THE NOTE REFERRED TO ABOVE; MOREOVER, INVITED THE COMMITTEE TO LOOK AFTER THE PERIODICAL UPDATING OF THE LONG TERM ENERGY ASSESS-
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MENT, AS NECESSARY;

(C) AGREED TO TRANSMIT THE LONG TERM ENERGY ASSESSMENT TO THE GOVERNING BOARD OF THE INTERNATIONAL ENERGY AGENCY FOR CONSIDERATION IN DEVELOPING ITS FUTURE

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PROGRAM OF WORK;

(D) INVITED THE ECONOMIC POLICY COMMITTEE AND ITS WORK-
ING PARTIES TO EXAMINE THE MACRO-ECONOMIC IMPACTS OF
THE EVOLVING ENERGY DEMAND AND SUPPLY POSITION IN
RELATION TO THE OVERALL ALLOCATION OF RESOURCES WITH
PARTICULAR REGARD TO THE IMPLICATIONS FOR ECONOMIC
GROWTH, PRICE STABILITY AND THE BALANCE OF PAYMENTS;

(E) INVITED THE INDUSTRY COMMITTEE TO EXAMINE THE
POSSIBLE IMPACTS ON INDUSTRIAL SECTORS OF THE
CHANGES IN THE SECTORAL PATTERN OF DEMAND AND OUTPUT
ARISING FROM THE PROJECTIONS OF ENERGY DEMAND AND
SUPPLY IN THE LONG TERM ENERGY ASSESSMENT;

(F) CONFIRMED THE INSTRUCTION GIVEN TO THE ENVIRONMENT
COMMITTEE IN ITS RECOMMENDATION OF 14TH NOVEMBER,
1974 (C(74)222) AND REQUESTED THE COMMITTEE TO
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REPORT, AT AN EARLY DATE, ON ACTION TAKEN BY MEMBER

COUNTRIES;

(G) INVITED THE SECRETARY-GENERAL TO PUT FORWARD, AS A MATTER OF URGENCY, PROPOSALS CONCERNING THE ORGANIZATION AND COORDINATION OF ENERGY RESEARCH AND DEVELOPMENT EFFORTS AMONG MEMBER COUNTRIES;

(H) INVITED THE TRADE COMMITTEE TO KEEP UNDER GENERAL REVIEW THE TRADE POLICY ISSUES WHICH COULD ARISE IN THIS FIELD IN ORDER TO ENSURE AN APPROPRIATE AND TIMELY RESPONSE TO ANY NEW DEVELOPMENTS;

(I) INVITED THE OTHER COMMITTEES OF THE ORGANIZATION TO TAKE NOTE OF THE LONG TERM ENERGY ASSESSMENT AND WHERE APPROPRIATE TO CONSIDER ITS FINDINGS IN RELATION TO FUTURE PROGRAMS OF WORK."

END TEXT

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